Document Accession #: 20021113-3014 Filed Date: 11/13/2002

UNITED STATESOF AMERICA FEDERAL ENERGY REGULATORY COMMISSION 101 FERC ¶ 62,097

City of Batesville, Arkansas

Project No. 4204-024

ORDER AMENDING LICENSE (November 13, 2002)

INTRODUCTION

1. On August 8, 2001, the city of Batesville, Arkansas (licensee), the licensee for the licensed, but unconstructed White River Lock and Dam No. 1 Hydroelectric Project No. 4204, filed an application to amend the project license to change the route of the authorized transmission line. No comments or interventions were filed in opposition to licensee's proposal. I find the proposed amendment to be in the public interest and will approve it.

BACKGROUND

2. The White River Lock and Dam No. 1 Hydroelectric Project will be located on the White River in Independence County, Arkansas. No federal lands would be affected. The Commission issued the original license to the city of Batesville for the construction, operation, and maintenance of the White River Lock and Dam No. 1 Hydroelectric

Project on February 28, 1986.¹ The license authorizes a 13.8-kV transmission line approximately 10,000 feet long from the dam to an existing substation located along

North 11 Street near Polk Miller Creek in the city of Batesville. The approved transmission line and project facilities are not yet constructed.

3. On October 26, 2001, the Commission issued an Order Granting Stay of License.² The stay terminates on the date of Commission action on the licensee's August 8, 2001 amendment application, which is this amendment order. The stay sets the deadline to begin project construction 126 days after the issuance of this amendment order.

LICENSEE'S AMENDMENT APPLICATION

- 1 34 FERC ¶ 62,437.
- 2 97 FERC ¶61,114.

- 4. In the August 8, 2001 filing, the licensee proposes to construct the project's transmission line on a different route to interconnect with the Southwestern Power Administration (Southwestern) transmission line. The currently authorized transmission line would provide interconnection with Arkansas Power and Light (now Entergy), but the current proposed power purchasers are directly or indirectly connected with Southwestern, and are not customers of or connected to the Entergy System.
- 5. Beginning at the powerhouse, the proposed transmission line would extend along the north and east sides of the White River for approximately 9.6 miles to a proposed substation (a facility of the White River Lock and Dam No. 2 Project No. 4660) approximately 2.0 miles east of the White River Lock and Dam No. 2. The first 0.75 miles of the transmission line from the dam would be buried underground. The licensee also proposes to increase the transmission line voltage from 13.8-kV to 25-kV.

COMMENTS AND INTERVENTIONS

6. The Commission issued public notices for the amendment application on January 29, 2002 and March 8, 2002, soliciting comments, motions to intervene, and protests.

The U.S. Department of Interior and Southwestern ³ intervened in the proceeding. Each requested to become a party in all hearings or proceedings in reference to the proposed license amendment. The Batesville Water Utilities (Batesville Water) requested that the licensee cooperate with them in the planning and eventual construction of the underground portion of the proposed transmission line. Staff evaluated the request in the Environmental Assessment (EA) issued July 22, 2002. The licensee had previously cooperated with Batesville Water, and staff concluded that continued cooperation would help avoid inadvertent disturbance of the Batesville Water's underground water and wastewater lines. Section 4(c) in the EA presents staff's conclusions in further detail. No entity objected to the proposed transmission line route modifications.

WATERQUALITY CERTIFICATION

7. The Arkansas Department of Environmental Quality (ADEQ) is charged with the compliance responsibility of the Federal Water Pollution Control Act. The licensees requested a Water Quality Certification (WQC) for the amendments to Projects 4204,

4660, and 4659 on March 21, 2001. On April 9, 2001, the ADEQ issued a single WQC

- 3 Southwestern withdrew their Motion to Intervene on April 24, 2002 to remain a cooperating agency in the proceeding.
- The licensees for White River Lock and Dam Nos. 1, 2, and 3 (Projects Nos. 4204, 4659, and 4660) proposed to change the routes of the projects' three transmission lines to create one transmission line which would interconnect with the Southwestern's

without any terms and conditions for the three projects. ADEQ determined that the proposed construction of the transmission line would not physically alter a significant segment of a water body, and would not violate the water quality criteria.

ENDANGERED SPECIES

- 8. Section 7(a) of the Endangered Species Act of 1973 (ESA)⁵ requires federal agencies to ensure that their actions are not likely to jeopardize the continued existence of federally listed threatened and endangered species, or result in the destruction or adverse modification of designated critical habitat. The existing records do not indicate the occurrence of any species listed by the USFWS as Endangered or Threatened within a quarter mile of the proposed transmission line route. However; the federally threatened Bald Eagle does occur along the White River. The USFWS, by letter dated January 23, 2002, concludes that no federally listed or proposed threatened or endangered species occur in the impact area of the project. Therefore, the requirements of Section 7 of the Endangered Species Act have been fulfilled.
- 9. On April, 5, 2002, the DOI filed a letter requesting that the Commission or licensee work with the USFWS to update the status of the listed scaleshell mussel and pink mucket mussel, both Federally listed as endangered. A freshwater mussel survey of the White River and Lafferty Creek was conducted during May 2002. On June 6, 2002, the licensee filed a progress report that concluded that no living scaleshell mussels or pink mucket mussels were found in the surveyed area. On July 10, 2002, the DOI filed a letter stating that since no live endangered mussels were found during this survey, the projects, as proposed, are not likely to adversely impact any endangered species.

ENVIRONMENTAL ASSESSMENT

A. Transmission Line Route Changes

- 10. The proposed transmission line route would extend through the city of Batesville and agricultural lands in Independence County, Arkansas. The first 0.75 miles of this line would be buried underground. The average width of the right-of-way would be about 80 feet. For 20 feet on each side of the centerline, the area would be cleared, while the bordering 40 feet (20 feet from each side) would be cleared of all trees that would interfere with the transmission line and maintained in a scrub or herbaceous cover type.
- 11. In its August 8, 2001 filing, the licensee included a revised exhibit G-1 drawing,

transmission system.

^{5 16} U.S.C. § 1536(a).

showing the proposed revised alignment of the transmission line. In this order, we are approving the revision to the project's transmission line. This order also requires the licensee to file aperture cards of the approved drawing.

B. Environmental Issues

12.

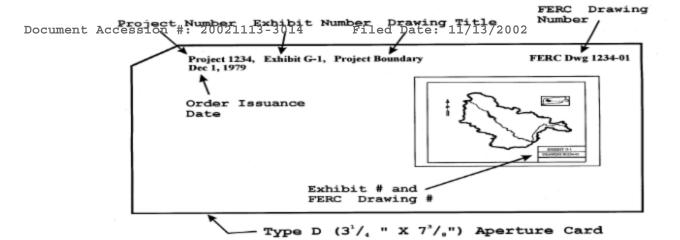
On July 22, 2002, the Commission issued an EA for the proposed transmission line route. The following were analyzed in the EA: geological resources, terrestrial resources, threatened and endangered species, land use and aesthetics, cultural resources, and the potential effects of electric and magnetic fields.

- 13. The licensee's proposed 9.6-mile-long transmission line will not have a significantly greater environmental impact to the area than the transmission line approved under the original license. Impacts on geological, terrestrial, land use and aesthetics, and cultural resources expected to occur during construction of the amended project would differ from those identified during licensing; however, most of these impacts would be temporary and should not have long-term negative impacts on those resources. The licensee's proposal, with the staff-recommended measures, would help reduce potential impacts.
- 14. Minor erosion and sedimentation will result from construction of the transmission line. We are amending the original license to delete Article 35, which required the licensee to file a plan to control dust and erosion within one year after the issuance of the license, because this article does not adequately address the new transmission line, and because it does not require the licensee to file the plan at least 90 days before the start of any land disturbing activities. We are including Article 401, which requires the licensee to file, at least 90 days before the start of any land-disturbing, land-clearing, or spoil-producing activities, an erosion and sediment control plan that does address the new transmission line.
- 15. Above-ground transmission lines are a potential electrocution hazard to perching raptors unless properly designed. Article 38 of the original license requires the licensee to design and construct the transmission line in accordance with guidelines set forth in "Suggested Practices for Raptor Protection on Power Lines--the State of the Art in 1981," by the Raptor Research Foundation, Inc. To ensure protection of raptors, we are amending the original license to delete Article 38 and including Article 402, requiring the licensee to construct the transmission line to meet the guidelines recommended in "Suggested Practices for Raptor Protection on Power lines: The State of the Art in 1996."

- 16. The proposed transmission line would span wetlands in order to avoid the placement of poles in wetland habitat. As a result, transmission line construction and operation should have no adverse effect on wetlands other than the clearing of trees that could interfere with the line. Article 404 requires the licensee to file a wetland/floodplain management plan for the transmission line corridor. The plan shall contain the identification of sensitive areas, specific location of structures and development of planand-profile drawings of the transmission line.
- 17. Article 403 requires the licensee to develop a wildlife/vegetation management plan for the transmission line corridor area. The plan shall describe how the disturbed areas would be restored and reseeded, and how the permanent right-of-way will be maintained without the use of herbicides. These measures would adequately mitigate any adverse impacts to grassland areas.
- 18. To mitigate visual impacts of the proposed transmission line, we are including Article 405, requiring the licensee to develop a visual resource management plan. The plan shall contain measures to use non-reflecting materials and dark colored poles to minimize visual effects.
- 19. Within the proposed transmission right-of-way there are archeological sites eligible for the National Register of Historic Places, and the construction of the transmission line may affect these sites. On September 10, 2002, the Arkansas State Historic Preservation Officer (SHPO), the Advisory Council on Historic Preservation and the Commission executed a "Memorandum of Agreement Among the Federal Energy Regulatory Commission, the Advisory Council on Historic Preservation, and the Arkansas State Historic Preservation Officer, for the Proposed Change of the Transmission Line Route and the Construction of a Substation and Access Road at the White River Lock and Dam Nos. 1, 2, and 3 Projects." This serves to satisfy the Commission's responsibilities under Section 106 of the National Historic Preservation Act.

The Director orders:

- (A) The application for amendment of license for White River Lock and Dam No. 1, Project No. 4204, filed on August 8, 2001 is approved.
- (B) The project description in Ordering Paragraph B (2) of the license is revised, in part, to read as follows:
- (2) Project works consisting of: (1) the existing White River Lock and Dam No. 1, approximately 660 feet long and 27.6 feet high; (2) a reservoir with a surface area of approximately 773 acres and storage capacity of approximately 12,500 acre-feet; (3) a



powerhouse containing three generators rated at 2,275 kW each for a total installed capacity of 6,825 kW; (4) a concrete, open-flume tailrace structure approximately 280 feet long; (5) a 25-kV transmission line approximately 9.6 miles long; and (6) appurtenant facilities.

(C) Exhibit G-1, which depicts the transmission line corridor and was filed on August 8, 2001, is approved and made part of the license.

EXHIBIT	FERC NO.	TITLE	SUPERSEDES
LABEL			DRAWING
G-1	4204-10	Transmission Line Corridor	4204-1

- (D) Drawing 4204-1 also contained the location of the White River Lock and Dam No. 1, but Exhibit G-1 filed on August 8, 2001, did not include this information. Within 90 days, the licensee shall file, for Commission approval, a revised exhibit G which depicts the location of White River Lock and Dam No. 1 as well as the new transmission line facilities approved herein.
- (E) Within 90 days of the date of this order, the licensee shall file three sets of aperture cards of the approved drawing. The drawings should be reproduced on silver or gelatin 35 mm microfilm and mounted on Type D ($3\frac{1}{4}$ " x $7\frac{3}{8}$ ") aperture cards.

Prior to microfilming, the FERC Drawing Number (4204-10) shall be shown in the margin below the title block of the approved drawing. After mounting, the FERC Drawing Number should be typed in the upper right corner of each aperture card. Additionally, the Project Number, FERC exhibit (G-1), Drawing Title, and date of this order should be typed in the upper left corner of each aperture card. See Figure 1.

Two sets of aperture cards should be filed with the Secretary of the Commission. One set of aperture cards should be filed with the Commission's Atlanta Regional Office.

- (F) The stay of the license for Project No. 4204, effective October 24, 2001, is lifted.
- (G) Articles 35 and 38 are deleted from the license.
- (H) The following articles are added to the license:

Article 401. At least 90 days before the start of any land-disturbing, land-clearing, or spoil-producing activities, the licensee shall file with the Commission for approval, and with the Atlanta Regional Office, a plan to control erosion, sedimentation, turbidity, and water pollutant effects resulting from construction and operation of the project, including the transmission line, access roads, and spoil disposal areas.

The plan (a) shall encompass all project construction and site restoration activities; (b) shall be based on (I) actual-site geological, soil, slope, and groundwater conditions; and (ii) the final project design for all temporary and permanent project features; and (c) shall contain, at a minimum, the following five items: (1) a description of the actual site conditions; (2) measures proposed to control erosion, to prevent slope instability, and to minimize the quantity of sediment resulting from project construction; (3) detailed descriptions, functional design drawings, and specific topographic locations of all control measures; (4) specific details of site preparation and restoration including grading, reseeding, and fuel storage; (5) a specific implementation schedule and details for monitoring and maintenance programs for project construction and operation.

The licensee shall prepare the plan after consultation with the U.S. Army Corps of Engineers, U.S. Fish and Wildlife Service, Natural Resources Conservation Service, and Arkansas Game and Fish Commission.

The licensee shall include with the plan documentation of consultation with the agencies and copies of agency comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and specific descriptions of how the agency comments and recommendations are accommodated by the plan. The licensee shall allow a minimum of 30 days for the agencies to comment and make recommendations prior to filing the plan with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee's reasons, based on geological, soil, and groundwater conditions at the site.

The Commission reserves the right to require changes to the plan. No land-disturbing or land-clearing activities shall begin until the licensee is notified by the Commission that the plan is approved. Upon the Commission approval, the licensee shall implement the plan, including any changes required by the Commission.

Article 402. The licensee shall design and construct the transmission line in accordance with the guidelines set forth in the "Suggested Practices for Raptor Protection on Power Lines: The State of the Art in 1996," consultation with the U. S. Fish and Wildlife Service and the Arkansas Game and Fish Commission, and within 90 days before the start of any construction associated with the transmission line, shall file a transmission line design plan that will consider adequate separation of energized conductors, groundwires, and other metal hardware, adequate insulation, and any other measures necessary to protect raptors from electrocution hazards. Agency comments on the adequacy of the design plan shall be included in the filing. Unless the Director, Office of Energy Projects, within 60 days following the filing instructs otherwise, licensee may commence transmission line construction at the end of the 60-day period.

Article 403. At least 90 days before the start of any land-disturbing or land-clearing activities at the project associated with transmission line construction, the licensee shall file with the Commission, for approval, a transmission line wildlife/vegetation management plan.

The plan shall provide for, but not be limited to, the following measures: (1) clearing, revegetating, and maintaining the transmission line right-of-way and for the benefit of wildlife resources; (2) use of native vegetation; (3) description of plan species used and planting densities; (3) provision for the filing of monitoring reports with the Commission; (4) a description of procedures to be followed if monitoring reveals that revegetating is not successful; and (5) an implementation schedule that provides for the plan to be implemented as soon as practicable after the beginning of land-clearing or land-disturbing activities within the transmission line corridor.

The licensee shall prepare the plan taking into account Article 401 of this license, and after consultation with the Arkansas Fish and Game Commission and U.S. Fish and Wildlife Service. The licensee shall include with the plan documentation of consultation with the agencies, copies of comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and specific description of how the agencies' comments are accommodated by the plan. The licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee's reasons based on project specific information.

The Commission reserves the right to require changes to the plan. No land-disturbing activities associated with the transmission line construction shall begin until the licensee is notified by the Commission that the plan is approved. Upon the Commission approval, the licensee shall implement the plan, including any changes required by the Commission.

Article 404. At least 90 days before the start of any land-disturbing or land-clearing activities at the project associated with transmission line construction, the licensee shall file with the Commission, for approval, a wetland/floodplain management plan for the transmission line corridor. The plan shall provide for, but not be limited to, the following measures: (1) plan and profile drawings for the transmission line; (2) how and when these drawings will be supplied to the construction supervisors before any clearing and earthwork begins; (3) identification of any sensitive areas such as wetlands and floodplains; (4) details of the final design to protect the wetlands or floodplains affected by the project; (5) provision for the filing of monitoring reports with the Commission; (6) a description of procedures to be followed if monitoring revels that the plan is not having its desired effect; and (7) an implementation schedule.

The licensee shall prepare the plan taking into account Article 401 of this license, and after consultation with the Arkansas Fish and Game Commission and U.S. Fish and Wildlife Service. The licensee shall include with the plan documentation of consultation, copies of agency comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and a specific description of how the agencies' comments are accommodated by the plan. The licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee's reasons based on project specific information.

The Commission reserves the right to require changes to the plan. No land-disturbing activities associated with the transmission line construction shall begin until the licensee is notified by the Commission that the plan is approved. Upon the Commission approval, the licensee shall implement the plan, including any changes required by the Commission.

Article 405. At least 90 days before the start of any land-disturbing or land-clearing activities at the project associated with transmission line construction, the licensee shall file with the Commission, for approval, a visual resource management plan.

The plan shall provide for, but not be limited to, the following measures: (1) blend the transmission lines into the existing landscape character (2); construct the

transmission line with non-specular material and dark colored poles; (3) use the minimum vegetation clearing as provided by the local regulations; (4) construct the transmission line without glass insulators; (5) a schedule for carrying out the plan.

The Commission reserves the right to require changes to the plan. No land-disturbing activities associated with the transmission line construction shall begin until the licensee is notified by the Commission that the plan is approved. Upon Commission approval of the plan, the licensee shall implement the plan, including any changes required by the Commission.

Article 406. The licensee shall implement the "Memorandum of Agreement Among the Federal Energy Regulatory Commission, the Advisory Council on Historic Preservation, and the Arkansas State Historic Preservation Officer, for the Proposed Change of the Transmission Line Route and the Construction of a Substation and Access Road at the White River Lock and Dam Nos. 1, 2, and 3 Projects" executed on September 10, 2002, including but not limited to the Treatment Plan for the project. In the event that the Memorandum of Agreement is terminated, the licensee shall implement the provisions of its approved Treatment Plan. The Commission reserves the authority to require changes to the Treatment Plan at any time during the term of the license. If the Memorandum of Agreement is terminated prior to Commission approval of the Treatment Plan, the licensee shall obtain Commission approval before engaging in any ground disturbing activities or taking any other action that may affect any Historic Properties within the project's area of potential effect.

(I) This order constitutes final agency action. Requests for rehearing by the Commission may be filed within 30 days of the issuance date of this order, pursuant to section 18 C.F.R. § 385.713.

Richard R. Hoffmann, Director Division of Environmental and Engineering Review Filed Date: 11/13/2002

Project No. 4204-024

UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION 101 FERC * 62,097

City of Batesville, Arkansas

Project No. 4204-024

ORDER AMENDING LICENSE (November 13, 2002)

INTRODUCTION

1. On August 8, 2001, the city of Batesville, Arkansas (licensee), the licensee for the licensed, but unconstructed White River Lock and Dam No. 1 Hydroelectric Project No. 4204, filed an application to amend the project license to change the route of the authorized transmission line. No comments or interventions were filed in opposition to licensee's proposal. I find the proposed amendment to be in the public interest and will approve it.

BACKGROUND

- 2. The White River Lock and Dam No. 1 Hydroelectric Project will be located on the White River in Independence County, Arkansas. No federal lands would be affected. The Commission issued the original license to the city of Batesville for the construction, operation, and maintenance of the White River Lock and Dam No. 1 Hydroelectric Project on February 28, 1986.[1] The license authorizes a 13.8-kV transmission line approximately 10,000 feet long from the dam to an existing substation located along North 11th Street near Polk Miller Creek in the city of Batesville. The approved transmission line and project facilities are not yet constructed.
- 3. On October 26, 2001, the Commission issued an Order Granting Stay of License.[2] The stay terminates on the date of Commission action on the licensee's August 8, 2001 amendment application, which is this amendment order. The stay sets the deadline to begin project construction 126 days after the issuance of this amendment order.

LICENSEE'S AMENDMENT APPLICATION

- 4. In the August 8, 2001 filing, the licensee proposes to construct the project's transmission line on a different route to interconnect with the Southwestern Power Administration (Southwestern) transmission line. The currently authorized transmission line would provide interconnection with Arkansas Power and Light (now Entergy), but the current proposed power purchasers are directly or indirectly connected with Southwestern, and are not customers of or connected to the Entergy System.
- 5. Beginning at the powerhouse, the proposed transmission line would extend along the north and east sides of the White River for approximately 9.6 miles to a proposed substation (a facility of the White River Lock and Dam No. 2 Project No. 4660) approximately 2.0 miles east of the White River Lock and Dam No. 2. The first 0.75 miles of the transmission line from the dam would be buried underground. The licensee also proposes to increase the transmission line voltage from 13.8-kV to 25-kV.

COMMENTS AND INTERVENTIONS

6. The Commission issued public notices for the amendment application on January 29, 2002 and March 8, 2002, soliciting comments, motions to intervene, and protests. The U.S. Department of Interior and Southwestern[3] intervened in the proceeding. Each requested to become a party in all hearings or proceedings in reference to the proposed license amendment. The Batesville Water Utilities (Batesville Water) requested that the licensee cooperate with them in the planning and eventual construction of the underground portion of the proposed transmission line. Staff evaluated the request in the Environmental Assessment (EA) issued July 22, 2002. The licensee had previously cooperated with Batesville Water, and staff

concluded that continued cooperation would help avoid inadvertent disturbance of the Batesville Water's underground water and wastewater lines. Section 4(c) in the EA presents staff's conclusions in further detail. No entity objected to the proposed transmission line route modifications.

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ENDANGERED SPECIES

- Section 7(a) of the Endangered Species Act of 1973 (ESA) [5] requires federal agencies to ensure that their actions are not likely to jeopardize the continued existence of federally listed threatened and endangered species, or result in the destruction or adverse modification of designated critical habitat. The existing records do not indicate the occurrence of any species listed by the USFWS as Endangered or Threatened within a quarter mile of the proposed transmission line route. However; the federally threatened Bald Eagle does occur along the White River. The USFWS, by letter dated January 23, 2002, concludes that no federally listed or proposed threatened or endangered species occur in the impact area of the project. Therefore, the requirements of Section 7 of the Endangered Species Act have been fulfilled.
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ENVIRONMENTAL ASSESSMENT

A. Transmission Line Route Changes

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- 11. In its August 8, 2001 filing, the licensee included a revised exhibit G-1 drawing, showing the proposed revised alignment of the transmission line. In this order, we are approving the revision to the project's transmission line. This order also requires the licensee to file aperture cards of the approved drawing.

B. Environmental Issues

- 12. On July 22, 2002, the Commission issued an EA for the proposed transmission line route. The following were analyzed in the EA: geological resources, terrestrial resources, threatened and endangered species, land use and aesthetics, cultural resources, and the potential effects of electric and magnetic fields.
- The licensee's proposed 9.6-mile-long transmission line will not have a significantly greater environmental impact to the area than the transmission line approved under the original license.

Impacts on geological, terrestrial, land use and aesthetics, and cultural resources expected to occur during construction of the amended project would differ from those identified during licensing; however, most of these impacts would be temporary and should not have long-term negative impacts on those resources. The licensee's proposal, with the staff-recommended measures, would help reduce potential impacts.

- 14. Minor erosion and sedimentation will result from construction of the transmission line. We are amending the original license to delete Article 35, which required the licensee to file a plan to control dust and erosion within one year after the issuance of the license, because this article does not adequately address the new transmission line, and because it does not require the licensee to file the plan at least 90 days before the start of any land disturbing activities. We are including Article 401, which requires the licensee to file, at least 90 days before the start of any land-disturbing, land-clearing, or spoil-producing activities, an erosion and sediment control plan that does address the new transmission line.
- 15. Above-ground transmission lines are a potential electrocution hazard to perching raptors unless properly designed. Article 38 of the original license requires the licensee to design and construct the transmission line in accordance with guidelines set forth in "Suggested Practices for Raptor Protection on Power Lines--the State of the Art in 1981," by the Raptor Research Foundation, Inc. To ensure protection of raptors, we are amending the original license to delete Article 38 and including Article 402, requiring the licensee to construct the transmission line to meet the guidelines recommended in "Suggested Practices for Raptor Protection on Power lines: The State of the Art in 1996."
- 16. The proposed transmission line would span wetlands in order to avoid the placement of poles in wetland habitat. As a result, transmission line construction and operation should have no adverse effect on wetlands other than the clearing of trees that could interfere with the line. Article 404 requires the licensee to file a wetland/floodplain management plan for the transmission line corridor. The plan shall contain the identification of sensitive areas, specific location of structures and development of plan-and-profile drawings of the transmission line.
- 17. Article 403 requires the licensee to develop a wildlife/vegetation management plan for the transmission line corridor area. The plan shall describe how the disturbed areas would be restored and reseeded, and how the permanent right-of-way will be maintained without the use of herbicides. These measures would adequately mitigate any adverse impacts to grassland areas.
- 18. To mitigate visual impacts of the proposed transmission line, we are including Article 405, requiring the licensee to develop a visual resource management plan. The plan shall contain measures to use non-reflecting materials and dark colored poles to minimize visual effects.
- 19. Within the proposed transmission right-of-way there are archeological sites eligible for the National Register of Historic Places, and the construction of the transmission line may affect these sites. On September 10, 2002, the Arkansas State Historic Preservation Officer (SHPO), the Advisory Council on Historic Preservation and the Commission executed a "Memorandum of Agreement Among the Federal Energy Regulatory Commission, the Advisory Council on Historic Preservation, and the Arkansas State Historic Preservation Officer, for the Proposed Change of the Transmission Line Route and the Construction of a Substation and Access Road at the White River Lock and Dam Nos. 1, 2, and 3 Projects." This serves to satisfy the Commission's responsibilities under Section 106 of the National Historic Preservation Act.
- (A) The application for amendment of license for White River Lock and Dam No. 1, Project No. 4204, filed on August 8, 2001 is approved.
- (B) The project description in Ordering Paragraph B (2) of the license is revised, in part, to read as follows:

- (2) Project works consisting of: (1) the existing White River Lock and Dam No. 1, approximately 660 feet long and 27.6 feet high; (2) a reservoir with a surface area of approximately 773 acres and storage capacity of approximately 12,500 acre-feet; (3) a powerhouse containing three generators rated at 2,275 kW each for a total installed capacity of 6,825 kW; (4) a concrete, open-flume tailrace structure approximately 280 feet long; (5) a 25-kV transmission line approximately 9.6 miles long; and (6) appurtenant facilities.
- (C) Exhibit G-1, which depicts the transmission line corridor and was filed on August 8, 2001, is approved and made part of the license.

	EXHIBIT LABEL	FERC NO.	TITLE		SUPERSEDES	DRAWING
Ī	G-1	4204-10	Transmission Line	Corridor	4204	-1

- (D) Drawing 4204-1 also contained the location of the White River Lock and Dam No. 1, but Exhibit G-1 filed on August 8, 2001, did not include this information. Within 90 days, the licensee shall file, for Commission approval, a revised exhibit G which depicts the location of White River Lock and Dam No. 1 as well as the new transmission line facilities approved herein.
- (E) Within 90 days of the date of this order, the licensee shall file three sets of aperture cards of the approved drawing. The drawings should be reproduced on silver or gelatin 35 mm microfilm and mounted on Type D (3 1/4" x 7 3/8") aperture cards.

Prior to microfilming, the FERC Drawing Number (4204-10) shall be shown in the margin below the title block of the approved drawing. After mounting, the FERC Drawing Number should be typed in the upper right corner of each aperture card. Additionally, the Project Number, FERC exhibit (G-1), Drawing Title, and date of this order should be typed in the upper left corner of each aperture card. See Figure 1.

Figure 1. Sample Aperture Card

Format

Two sets of aperture cards should be filed with the Secretary of the Commission. One set of aperture cards should be filed with the Commission's Atlanta Regional Office.

- (F) The stay of the license for Project No. 4204, effective October 24, 2001, is lifted.
- (G) Articles 35 and 38 are deleted from the license.
- (H) The following articles are added to the license:

Article 401. At least 90 days before the start of any land-disturbing, land-clearing, or spoil-producing activities, the licensee shall file with the Commission for approval, and with the Atlanta Regional Office, a plan to control erosion, sedimentation, turbidity, and water pollutant effects resulting from construction and operation of the project, including the transmission line, access roads, and spoil disposal areas.

The plan (a) shall encompass all project construction and site restoration activities; (b) shall be based on (I) actual-site geological, soil, slope, and groundwater conditions; and (ii) the final project design for all temporary and permanent project features; and (c) shall contain, at a minimum, the following five items: (1) a description of the actual site conditions; (2) measures proposed to control erosion, to prevent slope instability, and to minimize the quantity of sediment

resulting from project construction; (3) detailed descriptions, functional design drawings, and specific topographic locations of all control measures; (4) specific details of site preparation and restoration including grading, reseeding, and fuel storage; (5) a specific implementation schedule and details for monitoring and maintenance programs for project construction and operation.

The licensee shall prepare the plan after consultation with the U.S. Army Corps of Engineers, U.S. Fish and Wildlife Service, Natural Resources Conservation Service, and Arkansas Game and Fish Commission.

The licensee shall include with the plan documentation of consultation with the agencies and copies of agency comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and specific descriptions of how the agency comments and recommendations are accommodated by the plan. The licensee shall allow a minimum of 30 days for the agencies to comment and make recommendations prior to filing the plan with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee's reasons, based on geological, soil, and groundwater conditions at the site.

The Commission reserves the right to require changes to the plan. No land-disturbing or land-clearing activities shall begin until the licensee is notified by the Commission that the plan is approved. Upon the Commission approval, the licensee shall implement the plan, including any changes required by the Commission.

Article 402. The licensee shall design and construct the transmission line in accordance with the guidelines set forth in the "Suggested Practices for Raptor Protection on Power Lines: The State of the Art in 1996," consultation with the U. S. Fish and Wildlife Service and the Arkansas Game and Fish Commission, and within 90 days before the start of any construction associated with the transmission line, shall file a transmission line design plan that will consider adequate separation of energized conductors, groundwires, and other metal hardware, adequate insulation, and any other measures necessary to protect raptors from electrocution hazards. Agency comments on the adequacy of the design plan shall be included in the filing. Unless the Director, Office of Energy Projects, within 60 days following the filing instructs otherwise, licensee may commence transmission line construction at the end of the 60-day period.

Article 403. At least 90 days before the start of any land-disturbing or land-clearing activities at the project associated with transmission line construction, the licensee shall file with the Commission, for approval, a transmission line wildlife/vegetation management plan.

The plan shall provide for, but not be limited to, the following measures: (1) clearing, revegetating, and maintaining the transmission line right-of-way and for the benefit of wildlife resources; (2) use of native vegetation; (3) description of plan species used and planting densities; (3) provision for the filing of monitoring reports with the Commission; (4) a description of procedures to be followed if monitoring reveals that revegetating is not successful; and (5) an implementation schedule that provides for the plan to be implemented as soon as practicable after the beginning of land-clearing or land-disturbing activities within the transmission line corridor.

The licensee shall prepare the plan taking into account Article 401 of this license, and after consultation with the Arkansas Fish and Game Commission and U.S. Fish and Wildlife Service. The licensee shall include with the plan documentation of consultation with the agencies, copies of comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and specific description of how the agencies' comments are accommodated by the plan. The licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee's reasons based on project specific information.

The Commission reserves the right to require changes to the plan. No land-disturbing activities associated with the

transmission line construction shall begin until the licensee is notified by the Commission that the plan is approved. Upon the Commission approval, the licensee shall implement the plan, including any changes required by the Commission.

Article 404. At least 90 days before the start of any land-disturbing or land-clearing activities at the project associated with transmission line construction, the licensee shall file with the Commission, for approval, a wetland/floodplain management plan for the transmission line corridor. The plan shall provide for, but not be limited to, the following measures: (1) plan and profile drawings for the transmission line; (2) how and when these drawings will be supplied to the construction supervisors before any clearing and earthwork begins; (3) identification of any sensitive areas such as wetlands and floodplains; (4) details of the final design to protect the wetlands or floodplains affected by the project; (5) provision for the filing of monitoring reports with the Commission; (6) a description of procedures to be followed if monitoring revels that the plan is not having its desired effect; and (7) an implementation schedule.

The licensee shall prepare the plan taking into account Article 401 of this license, and after consultation with the Arkansas Fish and Game Commission and U.S. Fish and Wildlife Service. The licensee shall include with the plan documentation of consultation, copies of agency comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and a specific description of how the agencies' comments are accommodated by the plan. The licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the licensee does not adopt a recommendation, the filing shall include the licensee's reasons based on project specific information.

The Commission reserves the right to require changes to the plan. No land-disturbing activities associated with the transmission line construction shall begin until the licensee is notified by the Commission that the plan is approved. Upon the Commission approval, the licensee shall implement the plan, including any changes required by the Commission.

Article 405. At least 90 days before the start of any land-disturbing or land-clearing activities at the project associated with transmission line construction, the licensee shall file with the Commission, for approval, a visual resource management plan.

The plan shall provide for, but not be limited to, the following measures: (1) blend the transmission lines into the existing landscape character (2); construct the transmission line with non-specular material and dark colored poles; (3) use the minimum vegetation clearing as provided by the local regulations; (4) construct the transmission line without glass insulators; (5) a schedule for carrying out the plan.

The Commission reserves the right to require changes to the plan. No land-disturbing activities associated with the transmission line construction shall begin until the licensee is notified by the Commission that the plan is approved. Upon Commission approval of the plan, the licensee shall implement the plan, including any changes required by the Commission.

Article 406. The licensee shall implement the "Memorandum of Agreement Among the Federal Energy Regulatory Commission, the Advisory Council on Historic Preservation, and the Arkansas State Historic Preservation Officer, for the Proposed Change of the Transmission Line Route and the Construction of a Substation and Access Road at the White River Lock and Dam Nos. 1, 2, and 3 Projects" executed on September 10, 2002, including but not limited to the Treatment Plan for the project. In the event that the Memorandum of Agreement is terminated, the licensee shall implement the provisions of its approved Treatment Plan. The Commission reserves the authority to require changes to the Treatment Plan at any time during the term of the license. If the Memorandum of Agreement is terminated prior to Commission approval of the Treatment Plan, the licensee shall obtain Commission approval before engaging in any ground disturbing activities or taking any other action that may affect any Historic Properties within the project's area of potential effect.

(I) This order constitutes final agency action. Requests for rehearing by the Commission may be filed within 30 days of the issuance date of this order, pursuant to section 18 C.F.R. * 385.713.

Richard R. Hoffmann, Director Division of Environmental and Engineering Review

Footnotes

[1]34 FERC * 62,437.

[2]97 FERC *61,114.

- [3] Southwestern withdrew their Motion to Intervene on April 24, 2002 to remaina cooperating agency in the proceeding.
- [4] The licensees for White River Lock and Dam Nos. 1, 2, and 3 (Projects Nos. 4204, 4659, and 4660) proposed to change the routes of the projects' three transmission lines to create one transmission line which would interconnect with the Southwestern's transmission system.

[5]16 U.S.C. * 1536(a).

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Document Accession #: 20021113-3014 Filed Date: 11/13/2002