blackBEAR Hydro Partners, LLC

Davenport Street PO Box 276 Milford, ME 04461-0276



17 May 2010

Kimberly D. Bose, Secretary Federal Energy Regulatory Commission 888 First Street, NE Washington, D.C. 20426

RE: RECREATION USE AND FACILITY REPORT
MILFORD PROJECT (FERC NO. 2534) – ARTICLE 414
STILLWATER PROJECT (FERC NO. 2712 – ARTICLE 411
VEAZIE PROJECT (FERC NO. 2403) – ARTICLE 414

Dear Secretary Salas:

Pursuant to the above-referenced articles, Black Bear Hydro Partners, LLC (Milford and Stillwater) and PPL Maine, LLC (Veazie) have enclosed an original and eight copies of the "Recreation Use and Facility Report, May 2010" (Final Report). Each of the above-referenced articles require us to prepare a report that will include: (1) annual recreational and Indian cultural use figures; (2) a discussion of the adequacy of the project's recreation facilities at the project sites to meet recreation demand; (3) a description of the methodologies used to collect all study data; and (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities Act of 1990. This Final Report addresses each of these items.

Please contact me at (207) 827-5364 or shall@blackbearhydro.com with any questions.

Sincerely

Scott D. Hall

Manager of Environmental Services

Enclosures

Xc: M. Bennett, PPL Maine, LLC

RECREATIONAL USE AND FACILITY REPORT

MAY 2010

Milford Hydroelectric Project (FERC No. 2534) - Article 414

Stillwater Hydroelectric Project (FERC No. 2712) - Article 411

Veazie Hydroelectric Project (FERC No. 2403) - Article 414

Prepared by:

Black Bear Hydro Partners, LLC on behalf of itself and PPL Maine, LLC P.O. Box 276, Davenport Street Milford, Maine 04461

RECREATIONAL USE AND FACILITY REPORT MAY 2010

Background

By orders dated 20 April 1998, the Federal Energy Regulatory Commission (Commission) issued new licenses for the Milford (FERC No. 2534), Stillwater (FERC No. 2712), and Veazie (FERC No. 2403) hydroelectric projects, all of which are located on the lower Penobscot River in the state of Maine.

In those respective license orders, the Commission included Articles 414, 411, and 414 for the Milford, Stillwater and Veazie Projects, respectively, that required the licensee, after consultation with local, state, federal officials and the Penobscot Indian Nation, to "monitor recreational and Indian cultural use of the project area(s) to determine whether existing recreational facilities are meeting recreational and Indian cultural use needs." The licensees' monitoring effort was required to begin within six years from the issuance date of the license. In addition, the respective articles required that, every six years during the term of the licenses, the licensees' file a report with the Commission on the monitoring results.

Specifically, each project license stated that the report shall include: (1) annual recreation and Indian cultural use figures; (2) a discussion of the adequacy of the licensee's recreational facilities at the project site to meet recreational demand; (3) a description of the methodology used to collect all study data; (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities Act of 1990; (5) documentation of agency consultation and agency comments on the report after it has been prepared and provided to the agencies; and (6) specific descriptions of how the agency comments are accommodated by the report. The requirement also provides for a minimum of 30 days for agencies to comment and make recommendations prior to filing the final report with the Commission.

By letter dated 13 April 2010 a draft of this Report was provided to the state and federal agencies, as well as the Penobscot Indian Nation and the municipalities of Old Town, Orono, Eddington and Veazie for their review and comment. It should be noted that we provided the draft Report to those municipalities that abut the project areas to solicit their input, if any, despite the fact that the articles themselves do not include all towns.

Because the Projects are located in close proximity to each other, the recreation use is similar, and the respective license articles are identical in their requirements, this report is organized to address each of the six items listed above with reference to individual projects, as applicable.

(1) annual recreation and Indian cultural use figures

In addition to the requirements listed in the previously discussed license articles, each of the projects are also required to collect recreational use data and file Form 80 Recreation Reports with the Commission, most recently as of 11 March 2009. These Form 80 Reports seek information regarding the licensee's annual recreational costs and revenues, public recreational use, and an inventory of recreational resources associated with each licensed project. In addition, by letter dated 8 July 2009 the licensees' requested that the consulting agencies and parties forward any data/information they may have regarding annual recreational or Indian cultural use associated with the three projects (see Attachment A – Consultation which contains the 8 July 2009 letter as an attachment). The licensees did not receive any responses to the 8 July 2009 requests.

(2) a discussion of the adequacy of the licensee's recreational facilities at the project site to meet recreational demand

As can be seen from the Form 80 Reports (see Attachment A-8 July 2009 letter which contains the Form 80 Reports as an attachment), the use at the existing formal recreational facilities associated with each project (portage trails, trailerable boat launches, etc.) is considered light with Stillwater being the lowest use, followed by Veazie despite the existence of formal trailerable boat launches on both sides of the river, and then Milford which has numerous project and non-project related recreation facilities.

These data were collected for all recreation activities throughout all recreation seasons over the course of a calendar year within the respective project areas, including both Project-related recreational facilities and non-project facilities, i.e., the North Fourth Street boat launch that provides access to the Milford impoundment, but is owned and operated by the City of Old Town.

Given the annual use data collected by the licensees, as well as the apparent lack of any additional data from the consulted agencies and parties, it appears that the existing recreation facilities at the Milford, Stillwater and Veazie Projects are adequate to meet the area's recreation demand.

(3) a description of the methodology used to collect all study data

The Form 80 recreation use data for the Milford, Stillwater and Veazie Projects was collected between January 2008 and December 2008, in accordance with the January 2008 "PPL MAINE – HYDROELECTRIC PROJECTS FERC FORM 80 RECREATION REPORTING PLAN" (Form 80 Plan). The Form 80 Plan outlines the Project's recreation facilities, data collection strategies, all facilities to be monitored, maps, data inventory forms and Form 80 Report forms that were used during this effort. Please refer

to Attachment A for additional information on the methodology -8 July 2009 letter contains the Form 80 Recreation Reporting Plan as an attachment.

In addition, as discussed above, by letter dated 8 July 2009 the licensees' requested that the consulting agencies and parties forward any data/information they may have regarding annual recreation or Indian cultural use associated with the three projects.

(4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities Act of 1990

Based on the light to moderate use of project-related and non-project recreation facilities, as reflected in the Form 80 Reports, and the lack of additional data/information documenting additional need for facilities, there does not appear to be a need for additional facilities at this time.

(5) documentation of agency consultation and agency comments on the report after it has been prepared and provided to the agencies

See Attachment A – Consultation for documentation of consultation efforts to date. In addition to the 8 July 2009 request for additional information/data, a draft of this Report and a request for comments was provided to consulting parties by letter dated 13 April 2010.

(6) specific descriptions of how the agency comments are accommodated by the report

The Maine Department of Environmental Protection provided a response confirming that it had no comments on the draft Report. No other comments were received.

ATTACHMENT A – CONSULTATION

Scott Hall

From:

Murch, Dana P [Dana.P.Murch@maine.gov] Friday, April 23, 2010 10:34 AM Scott Hall

Sent:

To:

Subject:

Comments on Draft Recreation Use Report for Milford, Stillwater & Veazie Projects

Scott, DEP has no comments on the above referenced draft report.

Dana Murch

blackBEAR Hydro Partners, LLC

Davenport Street PO Box 276 Milford, ME 04461-0276



13 April 2010

RE:

RECREATION USE AND FACILITY REPORT (DRAFT)
MILFORD PROJECT (FERC NO. 2534) – ARTICLE 414
STILLWATER PROJECT (FERC NO. 2712 – ARTICLE 411
VEAZIE PROJECT (FERC NO. 2403) – ARTICLE 414

Dear City, Town, Tribal and Agency Representatives:

Pursuant to the above-referenced articles, Black Bear Hydro Partners, LLC (Milford and Stillwater) and PPL Maine, LLC (Veazie) have enclosed a copy of the draft Recreation Use and Facility Report, April 2010 (Draft Report) for your review and comment. Each of the above-referenced articles require us to prepare a report that will include: (1) annual recreational and Indian cultural use figures; (2) a discussion of the adequacy of the project's recreation facilities at the project sites to meet recreation demand; (3) a description of the methodologies used to collect all study data; and (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities Act of 1990. This Draft Report addresses each of these items.

Please forward any comments to me by 13 May 2010, at which time we will, address any comments as necessary, and file the final report with the Commission.

Thank you for your cooperation and assistance with this effort. As always, please don't hesitate to contact me at (207) 827-5364 or shall@blackbearhydro.com with any questions.

Sincerely

Scott D. Hall

Manager of Environmental Services

Attachments

Xc:

City of Old Town – Peggy Daigle Town of Orono – Cathy Conlow Town of Veazie – William Reed Town of Eddington – Russell Smith National Park Service – Duncan Hay

Penobscot Indian Nation – John Banks, Bonnie Newsom Maine Department of Environmental Protection – Dana Murch Maine Department of Conservation – Hydropower Coordinator

RECREATIONAL USE AND FACILITY REPORT

APRIL 2010 (draft)

Milford Hydroelectric Project (FERC No. 2534) – Article 414

Stillwater Hydroelectric Project (FERC No. 2712) - Article 411

Veazie Hydroelectric Project (FERC No. 2403) – Article 414

Prepared by:

Black Bear Hydro Partners, LLC on behalf of itself and PPL Maine, LLC P.O. Box 276, Davenport Street Milford, Maine 04461

RECREATIONAL USE AND FACILITY REPORT APRIL 2010 (draft)

Background

By orders dated 20 April 1998, the Federal Energy Regulatory Commission (Commission) issued new licenses for the Milford (FERC No. 2534), Stillwater (FERC No. 2712), and Veazie (FERC No. 2403) hydroelectric projects, all of which are located on the lower Penobscot River in the state of Maine.

In those respective license orders, the Commission included Articles 414, 411, and 414 for the Milford, Stillwater and Veazie Projects, respectively, that required the licensee, after consultation with local, state, federal officials and the Penobscot Indian Nation, to "monitor recreational and Indian cultural use of the project area(s) to determine whether existing recreational facilities are meeting recreational and Indian cultural use needs." The licensees' monitoring effort was required to begin within six years from the issuance date of the license. In addition, the respective articles required that, every six years during the term of the licenses, the licensees' file a report with the Commission on the monitoring results.

Specifically, each project license stated that the report shall include: (1) annual recreation and Indian cultural use figures; (2) a discussion of the adequacy of the licensee's recreational facilities at the project site to meet recreational demand; (3) a description of the methodology used to collect all study data; (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities Act of 1990; (5) documentation of agency consultation and agency comments on the report after it has been prepared and provided to the agencies; and (6) specific descriptions of how the agency comments are accommodated by the report. The requirement also provides for a minimum of 30 days for agencies to comment and make recommendations prior to filing the final report with the Commission.

This draft report is being provided to the state and federal agencies, as well as the Penobscot Indian Nation and the municipalities of Old Town, Orono, Eddington and Veazie for their review and comment. It should be noted that we are providing this to those municipalities that abut the project areas to solicit their input, if any, despite the fact that the articles themselves do not include all towns.

Because the Projects are located in close proximity to each other, the recreation use is similar, and the respective license articles are identical in their requirements, this report is organized to address each of the six items listed above with reference to individual projects, as applicable.

(1) annual recreation and Indian cultural use figures

In addition to the requirements listed in the previously discussed license articles, each of the projects are also required to collect recreational use data and file Form 80 Recreation Reports with the Commission, most recently as of 11 March 2010. These Form 80 Reports seek information regarding the licensee's annual recreational costs and revenues, public recreational use, and an inventory of recreational resources associated with each licensed project. In addition, by letter dated 8 July 2009 the licensees' requested that the consulting agencies and parties forward any data/information they may have regarding annual recreational or Indian cultural use associated with the three projects (see Attachment A - Consultation). Therefore, the final report will provide any responses to our requests that explain the Penobscot Nation's use/activities as well as their cultural connection to the river.

(2) a discussion of the adequacy of the licensee's recreational facilities at the project site to meet recreational demand

As can be seen from the Form 80 Reports, the use at the existing formal recreational facilities associated with each project (portage trails, trailerable boat launches, etc.) is considered light with Stillwater being the lowest use, followed by Veazie despite the existence of formal trailerable boat launches on both sides of the river, and then Milford which has numerous project and non-project related recreation facilities.

These data were collected for all recreation activities throughout all recreation seasons over the course of a calendar year within the respective project areas, including both Project-related recreational facilities and non-project facilities, i.e., the North Fourth Street boat launch that provides access to the Milford impoundment, but is owned and operated by the City of Old Town.

Given the annual use data collected by the licensees, as well as the apparent lack of any additional data from the consulted agencies and parties, it appears that the existing recreation facilities at the Milford, Stillwater and Veazie Projects are adequate to meet the area's recreation demand.

(3) a description of the methodology used to collect all study data

The Form 80 recreation use data for the Milford, Stillwater and Veazie Projects was collected between January 2008 and December 2008, in accordance with the January 2008 "PPL MAINE – HYDROELECTRIC PROJECTS FERC FORM 80 RECREATION REPORTING PLAN" (Form 80 Plan). The Form 80 Plan outlines the Project's recreation facilities, data collection strategies, all facilities to be monitored, maps, data inventory forms and Form 80 Report forms that were used during this effort. Please refer

to Attachment C – Form 80 Recreation Reporting Plan for additional information on the methodology.

In addition, as discussed above, by letter dated 8 July 2009 the licensees' requested that the consulting agencies and parties forward any data/information they may have regarding annual recreation or Indian cultural use associated with the three projects.

(4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities Act of 1990

Based on the light to moderate use of project-related and non-project recreation facilities, as reflected in the Form 80 Reports, and the lack of additional data/information documenting additional need for facilities, there does not appear to be a need for additional facilities at this time.

(5) documentation of agency consultation and agency comments on the report after it has been prepared and provided to the agencies

See Attachment A – Consultation for documentation of consultation efforts to date. The final Recreational Use and Facility Report will include additional documentation of consultation, including any comments in response to agency/party reviews of this draft report.

(6) specific descriptions of how the agency comments are accommodated by the report

Agency comments will be addressed in final report, as necessary.

ATTACHMENT A – CONSULTATION



July 8, 2009

Duncan Hay National Park Service North Atlantic Region 15 State Street Boston, MA 02102

RE: RECREATION AND INDIAN CULTURAL USE INFORMATION REQUEST
MILFORD PROJECT (FERC NO. 2534) – ARTICLE 414
STILLWATER PROJECT (FERC NO. 2712) – ARTICLE 411
VEAZIE PROJECT (FERC NO. 2403) – ARTICLE 414

Dear Duncan:

Pursuant to the Federal Energy Regulatory Commission's regulations as well as the above-referenced license articles, during 2008 PPL Maine, LLC collected annual recreational use data at recreational facilities within the respective project boundaries and surrounding areas (see the attached FERC FORM-80 Recreation Reports). In compliance with the above-referenced articles which require us to "monitor recreation and Indian cultural use of the project area(s) to determine whether existing recreational facilities are meeting recreation and Indian cultural needs", we are requesting any information/comments on annual recreation or Indian cultural use associated with the Milford, Stillwater, or Veazie projects.

We will use the FORM-80 data as well as any information you provide to prepare a draft report that will include: (1) annual recreational and Indian cultural use figures; (2) a discussion of the adequacy of the project's recreation facilities at the project sites to meet recreation demand; (3) a description of the methodologies used to collect all study data; and (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities. Act of 1990. We will prepare the draft report for your review and comment and will subsequently file the final report with the Commission by 20 April 2010.

Please forward any data information you may have within 30 days of the date of this letter. In addition, if you think it would be helpful to meet to discuss explain any

information you may have, please let me know within 30 days as well and I can try to arrange for a meeting if necessary.

Thank you for your cooperation and assistance with this effort. Please don't hesitate to contact me at (207) 827-5364 or shall <u>applied com</u> with any questions.

Sincerely,

Scott D. Hall

Manager of Environmental Services

Attachments



July 8, 2009

Peggy Daigle, City Manager City of Old Town 150 Brunswick Street Old Town, MF 04468

RE: RECREATION AND INDIAN CULTURAL USE INFORMATION REQUEST
MILFORD PROJECT (FERC NO. 2534) - ARTICLE 414
STILLWATER PROJECT (FERC NO. 2712) - ARTICLE 411
VEAZIE PROJECT (FERC NO. 2403) - ARTICLE 414

Dear Ms. Daigle:

Pursuant to the Federal Energy Regulatory Commission's regulations as well as the above-referenced license articles, during 2008 PPL Maine, LLC collected annual recreational use data at recreational facilities within the respective project boundaries and surrounding areas (see the attached FFRC FORM-80 Recreation Reports). In compliance with the above-referenced articles which require us to "monitor recreation and Indian cultural use of the project area(s) to determine whether existing recreational facilities are meeting recreation and Indian cultural needs", we are requesting any information comments on annual recreation or Indian cultural use associated with the Milford, Stillwater, or Veazie projects.

We will use the FORM-80 data as well as any information you provide to prepare a draft report that will include: (1) annual recreational and Indian cultural use figures; (2) a discussion of the adequacy of the project's recreation facilities at the project sites to meet recreation demand; (3) a description of the methodologies used to collect all study data; and (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities. Act of 1990. We will prepare the draft report for your review and comment and will subsequently file the final report with the Commission by 20. April 2010.

Please forward any data information you may have within 30 days of the date of this letter. In addition, if you think it would be helpful to meet to discuss explain any

information you may have, please let me know within 30 days as well and I can try to arrange for a meeting if necessary

Thank you for your cooperation and assistance with this effort. Please don't hesitate to contact me at (207) 827-5364 or shall applied com with any questions

Scott D. Hall

Manager of Environmental Services

Attachments



July 8, 2009

John Banks Penobscot Indian Nation 6 River Road, Indian Island Old Town, MF 04468

RE: RECREATION AND INDIAN CULTURAL USE INFORMATION REQUEST
MILFORD PROJECT (FERC NO. 2534) - ARTICLE 414
STILLWATER PROJECT (FERC NO. 2712) - ARTICLE 411
VEAZIE PROJECT (FERC NO. 2403) - ARTICLE 414

Dear John:

Pursuant to the Federal Energy Regulatory Commission's regulations as well as the above-referenced license articles, during 2008 PPL Maine, LLC collected annual recreational use data at recreational facilities within the respective project boundaries and surrounding areas (see the attached FERC FORM-80 Recreation Reports). In compliance with the above-referenced articles which require us to "monitor recreation and Indian cultural use of the project area(s) to determine whether existing recreational facilities are meeting recreation and Indian cultural needs", we are requesting any information comments on annual recreation or Indian cultural use associated with the Milford, Stillwater, or Veazie projects.

We will use the FORM-80 data as well as any information you provide to prepare a draft report that will include: (1) annual recreational and Indian cultural use figures; (2) a discussion of the adequacy of the project's recreation facilities at the project sites to meet recreation demand; (3) a description of the methodologies used to collect all study data; and (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities. Act of 1990. We will prepare the draft report for your review and comment and will subsequently file the final report with the Commission by 20 April 2010.

Please forward any data information you may have within 30 days of the date of this letter. In addition, if you think it would be helpful to meet to discuss explain any

information you may have, please let me know within 30 days as well and I can try to arrange for a meeting if necessary

Thank you for your cooperation and assistance with this effort. Please don't hesitate to contact me at (207) 827-5364 or shall applied com with any questions

Sincerely

Scott D. Hall

Manager of Environmental Services

Attachments



July 8, 2009

Bonnie Newsom Penobscot Indian Nation 6 River Road, Indian Island Old Fown, ME 04468

RE: RECREATION AND INDIAN CULTURAL USE INFORMATION REQUEST
MILFORD PROJECT (FERC NO. 2534) - ARTICLE 414
STILLWATER PROJECT (FERC NO. 2712) - ARTICLE 411
VEAZIE PROJECT (FERC NO. 2403) - ARTICLE 414

Dear Bonnie:

Pursuant to the Federal Energy Regulatory Commission's regulations as well as the above-referenced license articles, during 2008 PPL Maine, LLC collected annual recreational use data at recreational facilities within the respective project boundaries and surrounding areas (see the attached FERC FORM-80 Recreation Reports). In compliance with the above-referenced articles which require us to "monitor recreation and Indian cultural use of the project area(s) to determine whether existing recreational facilities are meeting recreation and Indian cultural needs", we are requesting any information/comments on annual recreation or Indian cultural use associated with the Milford, Stillwater, or Veazie projects.

We will use the FORM-80 data as well as any information you provide to prepare a draft report that will include: (1) annual recreational and Indian cultural use figures; (2) a discussion of the adequacy of the project's recreation facilities at the project sites to meet recreation demand; (3) a description of the methodologies used to collect all study data; and (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities. Act of 1990. We will prepare the draft report for your review and comment and will subsequently file the final report with the Commission by 20 April 2010.

Please forward any data information you may have within 30 days of the date of this letter. In addition, if you think it would be helpful to meet to discuss explain any

information you may have, please let me know within 30 days as well and I can try to arrange for a meeting if necessary

Thank you for your cooperation and assistance with this effort. Please don't hesitate to contact me at (207) 827-5364 or shall applied com with any questions.

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Scott D. Hall

Manager of Environmental Services

Attachments



July 8, 2009

Dana Murch, Dams & Hydropower Supervisor Maine Department of Environmental Protection 17 State House Station Augusta, MF 04333-0017

RE: RECREATION AND INDIAN CULTURAL USE INFORMATION REQUEST
MILFORD PROJECT (FERC NO. 2534) = ARTICLE 414
STILLWATER PROJECT (FERC NO. 2712) = ARTICLE 411
VEAZIE PROJECT (FERC NO. 2403) = ARTICLE 414

Dear Dana:

Pursuant to the Federal Energy Regulatory Commission's regulations as well as the above-referenced license articles, during 2008 PPL Maine, LLC collected annual recreational use data at recreational facilities within the respective project boundaries and surrounding areas (see the attached FERC FORM-80 Recreation Reports). In compliance with the above-referenced articles which require us to "monitor recreation and Indian cultural use of the project area(s) to determine whether existing recreational facilities are meeting recreation and Indian cultural needs", we are requesting any information comments on annual recreation or Indian cultural use associated with the Milford, Stillwater, or Veazie projects.

We will use the FORM-80 data as well as any information you provide to prepare a draft report that will include: (1) annual recreational and Indian cultural use figures; (2) a discussion of the adequacy of the project's recreation facilities at the project sites to meet recreation demand; (3) a description of the methodologies used to collect all study data; and (4) if there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities. Act of 1990. We will prepare the draft report for your review and comment and will subsequently file the final report with the Commission by 20 April 2010.

Please forward any data information you may have within 30 days of the date of this letter. In addition, if you think it would be helpful to meet to discuss explain any

information you may have, please let me know within 30 days as well and I can try to arrange for a meeting if necessary.

Thank you for your cooperation and assistance with this effort. Please don't hesitate to contact me at (207) 827-5364 or shall applied com with any questions.

Scott D. Hall

Manager of Environmental Services

Attachments

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July 8, 2009

Hydropower Coordinator Bureau of Parks and Lands Maine Department of Conservation 22 State House Station Augusta, MF 04333

RE: RECREATION AND INDIAN CULTURAL USE INFORMATION REQUEST
MILFORD PROJECT (FERC NO. 2534) - ARTICLE 414
STILLWATER PROJECT (FERC NO. 2712) - ARTICLE 411
VEAZIE PROJECT (FERC NO. 2403) - ARTICLE 414

Dear Hydropower Coordinator:

Pursuant to the Federal Energy Regulatory Commission's regulations as well as the above-referenced license articles, during 2008 PPL Maine, LLC collected annual recreational use data at recreational facilities within the respective project boundaries and surrounding areas (see the attached FFRC FORM-80 Recreation Reports). In compliance with the above-referenced articles which require us to "monitor recreation and Indian cultural use of the project area(s) to determine whether existing recreational facilities are meeting recreation and Indian cultural needs", we are requesting any information'comments on annual recreation or Indian cultural use associated with the Milford, Stillwater, or Veazie projects.

We will use the FORM-80 data as well as any information you provide to prepare a draft report that will include: (1) annual recreational and Indian cultural use figures: (2) a discussion of the adequacy of the project's recreation facilities at the project sites to meet recreation demand; (3) a description of the methodologies used to collect all study data; and (4) it there is a need for additional facilities, the licensee's design of recreational facilities and how such design takes into account the national standards established by the Architectural and Transportation Barriers Compliance Board pursuant to the Americans with Disabilities. Act of 1990. We will prepare the draft report for your review and comment and will subsequently file the final report with the Commission by 20 April 2010.

Please forward any data information you may have within 30 days of the date of this letter. In addition, if you think it would be helpful to meet to discuss explain any

information you may have, please let me know within 30 days as well and I can try to arrange for a meeting if necessary.

Thank you for your cooperation and assistance with this effort. Please don't hesitate to contact me at (207) 827-5364 or shall applied com with any questions.

Sincerely

Scott D. Hall

Manager of Environmental Services

Attachments

ATTACHMENT B – FORM 80 RECREATION REPORTS, 2009

Feigeral Eilergy 무용합니afory - "Simmins Shi F 본본() : - F 타인 Filmin 특징

Licensed Hydropower Development Recreation Report

Form Approved

CMB No. 1902 0106
Expires 39 30 2010
Burden 3 3 hours

In a forming ects data on repread and resources at projects. Censed by the Federal Energy Regulatory, Commission under the Federal Power Auto 16 USC 191a 8250. This form must be submitted by "censees of all projects except those specifically exempted under 18 UFR 8-11 (c) Submit his form on or before April 1 (every 5th year thereafter for example 1915, 1921, etc.). Submit an original and two copies of the form to the Commission's Regional Uffice is peoified in the cover letter to this form; The public burden estimated for this form is three hours per response including the time for reviewing instructions, searching existing data secures gathering and maintaining the data needed, and completing the correction of information. Mease send your comments about this burden estimate or any other aspect of this collection of information, including suggestions to reduce the burden to Director Division of mydropower Administration and Compliance. Federal Energy Regulatory Commission, 888 First Street NE, Washington, D.C. 20426 and the information and Regulatory Affairs. Cesh. Other FERC. Office of Management and Budget, Washington, D.C. 20503.

Exiture to comply with this collection of information will not result in a penalty if you were unaware that a valid control number assigned by the Office of Management and Budget must be displayed on this collection of information.

ristructions

- a. All data reported on this form most represent recreational facilities and services located within the development project boundary
- b. To ensure a common understanding of terms, please refer to the Glossary on page 3
- 3 Report actual data for each item if actual data are unavailable, then please estimate.

Schedule 1. General Information

1 Licensee Name pp	L Maine, LLC		oir Sulface Area at Normal Pool (acres) 150,00						
2 Project Name Veal	zie Hydroelectric Project	9 Shorelii	ne Miles at Normal Pool - 6 80						
3 Project Number 240	03		nt of Shoreline Safety Accessible to the General Public by el without Frespassing - 15.90						
4 Development Name	Veazie Hydroelectric Project								
States Development/Pr within the development	oject Traverses (List state with largest area /project boundary first)	11. Data Collection Methods (enter percent for each method used, total must equal 100%)							
5 State #1 ME 6 State #2		atte 80 00 sta	fic count/trail count endance records iff observation tor assessment						
7. Type of Project Licer (check one)	Minor	20 <u>.00</u> est	amale						
For the previous - alend Jevelopment (project)	lar, ear enter only the licensee's annual recre Also enter the corresponding annual recreatio	ational cons inal revenue	struction, operation, and maintenance costs for the s						
denn delgen i rista delegendenden eta sand tillatis i transven og dendat å en medjer heddels sidde statististe	Licensee's Annual Recreation Costs and Re	evenues (in	Whole Dollars)						
Hem	Construction Operation and Maintenance	Costs	Recreation Pevenues for Calendar Year						
12 Follar Values	\$ 1,500 00		\$0.00						
1.1 Length of Recreatio Summer From (MM/OD)	n Season n 04.01 to 10/14 Wint	er From (M	M/O() 10:15						
the second control of	Number of visits to all recreational areas at	tevelopmen	t/project (in Recreation Days)						
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Manager Environmental Services

(207) 827-2247 Area Lode/Phace No. 2009

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Licensed Hydropower Development Recreation Report

Schedule 2. Inventory of Recreational Resources

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Licensed Hydropower Development Recreation Report

Glossary of FERC Form 80 Terms

Available Resources. Quantifies the availability of natural or man-made property or facilities for given recreational resource type. This includes all recreational resources available to the public within the development project boundary. The resources are broken into the following categories.

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Development. The portion of a project which includes

- (a) a reservoir, or
- (b) a generating station and its specifically-related waterways

Exemption from Filing. Exemption from the filing of this form granted upon Commission approval of an application by a licensee pursuant to the provisions of 18 CFR 8 11(c)

General Public. Those persons who do not have special privileges to use the shoreline for recreational purposes, such as waterfront property ownership, water-privileged community rights, or renters with such privileges

Licensee Any person, state, or municipality licensed under the provisions of Section 4 of the Federal Power Act, and any assignee or successor in interest. For the purposes of this form, the terms licensee, owner, and respondent are interchangeable *except where*

- (a) the owner or licensee is a subsidiary of a parent company which has been or is required to file this form,
- (b) there is more than one owner or licensee, of whom only one is responsible for filing this form. Enter the name of the entity that is responsible for filing this report in Schedule 1, Item 2.1

Peak Use Weekend. Weekends when recreational use is at its peak for the season (July 4th weekend and other holiday weekends). On these weekends, recreational use may exceed the capacity of the area to handle such use

Major License. A license for a project of more than 2 000 horsepower (1.5 megawatts) installed capacity

Minor License. A license for a project of 2 000 horsepower (1.5 megawatts) or less installed capacity

Recreation Day. Faith visit by a person to a development cas defined above for recreational purposes during any portion of a 24-bour period.

Revenues Income generated from recreation facilities at project development. Includes fees for access or use of area.

Federal Energy Regulatory Commission FERCI FERO Form 80

Licensed Hydropower Development Recreation Report

Form Approved

5MB No. 1902 0196
Expires 39 30 2010
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this form it ects hata on ecceational resources at projects, censed by the Federal Energy Regulatory Colhmission Under the Federal Power actins USC 1914-8251), this form in its be submitted by Tuensees of ail projects except those specifically exempted under 18 UFR-8-11 (c). Submit his form on or before April 1, 2009. Submit subsequent frings of this form on or before April 1, every 6th year thereafter (for example 2015, 2021) etc. Submit an original and two upplies of the form to the Commission's Regional Office is pecified in the cover effect to this form; The public burden estimated for this form is three hours per response. Including the time for reviewing instructions is earching existing data sources, gathering and maintaining the data needed, and completing the collection of information. Please send your comments about this burden estimate or any other aspect of this collection of information including suggestions to reduce the burden to Director Division of they provide Administration and Compliance, Federal Energy Regulatory Commission, 888 First Street NE, Washington, D.C. 20425, and the through information and Regulatory Affairs. Desk Officer FERC, Office of Management and Budget, Washington, D.C. 20503.

Failure to comply with this collection of information will not result in a penalty if you were unaware that a valid control number assigned by the Office of Management and Budget must be displayed on this collection of information.

os**s**tructions

- a. All data reported on this form must represent recreational facilities and services located within the development project boundary
- bito ensure a common understanding of terms, please refer to the Glossary on page 3.
- c. Report actual data for each item if actual data are unavailable, then please estimate

Schedule 1. General Information

1 Licensee Name pp	PL Maine, LLC	8 Reserv	oir Surface Area at Normal Pool acres (300 00				
2 Project Name Still	lwater Hydroelectric Project	9 Shoreli	ne Miles at Normal Pool 7.20				
3 Project Number 27	712		nt of Shoreline Safely Accessible to the General Public by iel without Trespassing - 40.00				
4 Development Name	Stillwater Hydroelectric Project	Carry Ala	The second secon				
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5 State #1 5tb 6 State #2		traffic count/trail count attendance records 25.00 staff observation visitor assessment					
7 Type of Project Lice (check one)	nse Major / Minor	75.00 est					
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Scott D. Hall

Manager Environmental Services

(207) 827-2247

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Licensed Hydropower Development Recreation Report

Schedule 2. Inventory of Recreational Resources

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Licensed Hydropower Development Recreation Report

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Minor License. A license for a project of 2 000 horsepower (1.5 megawatts) or less installed capacity

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Revenues, Income generated from recreation facilities at project, tevelopment, includes fees for access or use of area.

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Licensed Hydropower Development Recreation Report

Form Approved

OMB No. 1902-0106

Expires C9-30/2010

Burden 3-3 hours

This to mildred state an recreational resources at projects incensed by the Federal Energy Regulatory. Tomm ssion under the Federal Power Addition Russian and Pegulatory Sommission under the Federal Power Addition Russian and Pegulatory Resources at projects except those specifically exempted under 18 DER 8.11 conditions from an archefore April 19 every 6th year thereafter for example 1215 2021 etc. Submit an arginal and two copies of the form to the Commission's Regional Diffice is specified in the cover effect to this formation public builden estimated for this form is three hours per response. Including the time for reviewing instructions, searching existing data is said as gathering and naintaining the data needed, and compreting the potentian of information. Please send your comments about this source response or any other aspect of this collection of information including suggestions to reduce the burden to Director Division of the proposer Administration and Comprising Federal Energy Regulatory Commission. 888 First Street NE. Washington, DIC 20426 and the information formation and Regulatory Affairs. Deskinfluer FERC. Office of Management and Budget, Washington, DIC 20503.

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- b. En ensure a common understanding of terms, please refer to the Grossary on page 3.
- proport actual data for each demoif actual data are unavadable, then please estimate

Schedule 1. General Information

1 Licensee Name ipp	PL Maine, LLC	.	oir Surface Area at Normal Pool (acres) (1,235 J0)					
2 Project Name Mills	ford Hydroelectric Project	9 Shorelii	ne Miles at Normal Pool - 16:00					
3 Project Number 25	534		nt of Shoreline Safety Accessible to the General Public by lief without Trespassing 10.00					
4 Development Name	Milford Hydroelectric Project							
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5 State #1 ME 6 State #2		80 00 sta	ffic count/trail count andance records If observation tor assessment					
7 Type of Project (lice (check one)	Minor 1	20 00 est	imate					
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Manager Environmental Services

(207) 827-2247 Area Code/Phone No.

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Licensed Hydropower Development Recreation Report

Schedule 2. Inventory of Recreational Resources

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Licensed Hydropower Development Recreation Report

Glossary of FERC Form 80 Terms

Available Resources. Quantifies the availability of natural or man-made property or facilities for given recreational esource type. This includes all recreational resources available to the public within the development project boundary. The resources are broken into the following categories

User Free (Schedule 2, column b) - Those resources within the development/project that are free to the public

User Fee (Schedule 2, column c) - Those resources within the development/project where the licensee/facility operator charges a fee

FERC Approved Resources (Schedule 2, column d) - Those resources within the development/project that are FERC approved. This includes specific recreation amenities, facilities, or sites required by the Commission in the license or license amendment document, including an approved recreation plan or report. This number does not necessarily have to equal the sum of user free and user fee resources

Development. The portion of a project which includes

- (a) a reservoir, or
- (b) a generating station and its specifically-related waterways

Exemption from Filing. Exemption from the filing of this form granted upon Commission approval of an application by a licensee pursuant to the provisions of 18 CFR 8 11(c)

General Public. Those persons who do not have special privileges to use the shoreline for recreational purposes, such as waterfront property ownership, water-privileged community rights, or renters with such privileges

Licensee Any person, state, or municipality licensed under the provisions of Section 4 of the Federal Power Act, and any assignee or successor in interest. For the purposes of this form, the terms licensee, owner, and respondent are interchangeable except where

- (a) the owner or licensee is a subsidiary of a parent company which has been or is required to file this form; or
- (b) there is more than one owner or licensee, of whom only one is responsible for filing this form. Enter the name of the entity that is responsible for filing this report in Schedule 1. Item 2.1

Peak Use Weekend. Weekends when recreational use is at its peak for the season (July 4th weekend and other holiday weekends). On these weekends, recreational use may exceed the capacity of the area to handle such use

Major License. A license for a project of more than 2,000 horsepower (1.5 megawatts) installed capacity

Minor License. A license for a project of 2 000 horsepower (1.5 megawatts) or less installed capacity

Recreation Day. Each visit by a person to a development (as defined above) for recreational purposes during any portion of a 24hour period

Revenues. Income generated from recreation facilities at project development. Includes fees for access or use of area

ATTACHMENT C – FORM 80 RECREATION REPORTING PLAN

PPL Maine – Hydroelectric Projects FERC Form 80 Recreation Reporting Plan

January 2008

1.0 Introduction

PPL Maine must file Form 80 Recreation Reports for its licensed hydroelectric projects with the Federal Energy Regulatory Commisssion (FERC) by April 2009. These reports seek information regarding a licensee's annual recreation costs and revenues, public recreational use and an inventory of recreational resources associated with each licensed project. This plan of action is intended to gather the data necessary to complete Form 80 Reports for the following licensed projects:

- Veazie
- Orono
- Stillwater
- Great Works
- Milford
- Howland
- West Enfield
- Medway
- Ellsworth
- Graham Lake

In addition to the Form 80 filing requirements, PPL Maine must also be sure that the information it reports addresses any access and recreation obligations stated in its FERC project licenses. Specific requirements exist for the following projects.

- Veazie (Articles 413, 414)
- Stillwater (Articles 410, 411)
- Milford (Articles 412, 414)

Recreation and public access sites that are either within the project boundary or provide access to property within the project boundary are included. These generally include canoe portage trails, boat launches, shoreline-vicinity parking areas, waterfront parks and trails.

A sample data collection form is included in Attachment 1 of this report.

2.0 Project Recreation Facilities & Data Collection Strategies

The assumed study period for the annual recreation season being assessed for the Form 80 Reports is January 1, 2008 through December 31, 2008. This must include both a "summer" season (which includes spring fishing and boating use), and a "winter" season that addresses activities such as ice fishing, snowmobiling or cross-country skiing. There is no prescribed method that FERC requires for estimating the number of recreation days or determining facility capacity. Given the type of recreational facilities and opportunities that PPL Maine's hydroelectric projects offer, a random sampling of

periodic observations that includes both the spring/summer and winter seasons should meet FERC requirements. There is no need for intensive user surveys or interviews.

A sample recreation inventory form is provided in Attachment 4 and can be used by PPL. Maine staff to record key data at each project. This information can then be used to complete Schedule 1 – Part 3 and Schedule 2 of the FERC Form 80 Report and be kept as a consistent office inventory form for each project

PPL Maine personnel (or hired seasonal staff) will record public recreational use at specific locations at its projects by counting vehicles at various parking areas associated with boat launches, fishing access areas or trail heads and adding actual counts of people at fishing areas. For non-PPL Maine facilities that provide recreational access to PPL Maine's project waters, PPL Maine chose to field monitor use at those facilities to ensure consistency with the method used at its own facilities.

A budget-conscious, yet FERC-defendable sampling schedule for visits to specific sites by PPL Maine personnel is itemized below. This schedule includes four spring season, ten summer season and four winter season observation days. Peak holiday weekend days, non-holiday weekend days and weekdays are included to form the basis for determining annual and peak weekend numbers of recreation days.

Spring Fishing Season:

Two weekend days: April 5, May 3 Two weekdays: April 24, May 15

Summer Boating/Fishing Season:

Two holiday weekend days: May 24, August 30

Three non-holiday weekend days: June 14, July 19, August 16

Five weekdays: June 26, July 25, August 7, August 21, September 11

Winter Recreation Season:

Two weekend days: January 19, February 9
Two weekdays: January 31, February 19

3.0 Recreation Facilities to be Monitored

The specific hydroelectric project recreation facilities or public access areas to be monitored by PPL Maine are stated below and are shown on the project maps in Attachment 1. All project controlled facilities will be monitored by PPL Maine personnel.

The non-PPL Maine facilities are owned and managed by either local towns, the State of Maine (Howland) or the University of Maine (Stillwater). If the data is collected by PPL Maine, it will remain consistent with the method and schedule used to collect its project controlled facility data.

<u>Veazie</u>

- Project controlled formal trailerable boat launch upstream of dam on the west side of the headpond.
- Project controlled formal trailerable boat launch in Eddington.

Orono

Project controlled portage trail along west side of Orono Dam.

Stillwater

- Project controlled portage trail on west side of Stillwater Dam, including parking area used to access downstream end of trail.
- Hand carry boat launch off of Route 16 on west side of river and associated walking trail along river.
- Hand carry boat launch off of Route 2A on east side of river and associated University of Maine botanical trail.

Great Works

- Canoe portage trail on east side of Great Works Dam.
- Informal unimproved wooded riverfront trail south of Sandy Point Road.
- Old Town-managed public parks along west side of river below Milford Dam: Spencer Park and Binette Park (shoreline access, but no boat launches).

Milford

- Project controlled portage trail on east side of Milford Dam.
- Project controlled portage trail on west side of Gilman Falls Dam, including picnic table at take-out spot.
- Old Town-managed trailerable boat launch off North 4th Street.
- Penobscot Indian Nation-managed trailerable boat launch off of River Road on Indian Island.
- Hand-carry boat launch off of Route 2 near Sunkhaze Stream.
- Trailerable boat launch off of Route 2 in Costigan across from Feese Island.

Howland

• Formal state-owned trailerable boat launch on north side of river off of Route 116.

West Enfield

• Town-owned trailerable boat launch on west side of headpond.

Medway

- Project controlled portage trail on north side of Medway Dam.
- Project controlled trailerable boat launch on north side of headpond.

Ellsworth

• Project controlled hand-carry boat launch east side of headpond.

Graham Lake

- Project controlled canoe portage trail on east side of Graham Lake Dam and associated parking area.
- Project controlled trailerable boat launch off of Route 180 on west side above Graham Lake Dam.

Attachment 1 Sample Data Collection Form

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