23 PERC 962.342

UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

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Project No. 3760-000 and

ORDER GRANTING EXEMPTION FROM LICENSING OF A SMALL HYDROELECTRIC PROJECT OF 5 MEGAWATTS OR LESS

( Issued June 14, 1983 )

On March 20, 1980, Franklin Electric Light and Power Company (FELP) filed a license application for the proposed Franklin Falls Project No. 3093, located on the Winnepesaukee River in Franklin, New Hampshire. On September 10, 1980, FELP filed a preliminary permit application for the proposed Stevens Mill Dam Project No. 3454, located on the Winnigesaukee River in Franklin, New Hampshire.

Franklin Industrial Complex, Inc. (FIC:) filed on November 19, 1980, an application for license for the proposed Franklin Mills Project No. 3760, which would compete with Project Nos. 3093 and 3454. While its license application was still pending, FICI filed a competing application for exerction Project No. 3760-001 (rom Part I of the Federal Power Act, in April 28, 1981, and subsequently revised the exemption application on March 15, 1983, for the proposed Stevens Mill Dam Project. 1/ The application was filed pursuant to the Commission's regulations, 18 C.F.R. \$54.101 4.108 (1982), implementing Section 408(b) of the Energy Security Act of 1980 (ESA). 2/ Subsequently, on April 6, 1983, FELP withdrew its applications for Projects Nos. 3093 and 3454,

thereby leaving the exemption application for Project No. 3760-001 as the oustanding application for the proposed site. 3/

FICI's original exemption application proposed, inter alia, the construction of a poverhouse on the bank of the Winnipesaukee River and the removal of the lower Memorial Street Dam. Citizens of the City of Pranklin, New Hampshire, the Franklin Pire Department, and the Franklin Revitalization Committee expressed opposition to this proposal, asserting that it would seriously impair the City's fire protection system and adversely affect the aesthetics of the City. The revised exemption proposal described below entails the utilization of the existing powerhouse and an existing penstock. The project is located within the Franklin Palls Historic District, a property listed in the National Register of Historic Places. The project would not have an adverse effect on the historic structures in the district if the Examples implements certain measures to avoid and mitigate impacts recommended by the New Hampshire State Historic Preservation Officer and the Commission's Staff. The Advisory Council on Historic Preservation has been consulted concerning the effect of the project on the histori- district. Article 6 requires implementation of the recommended measures. It appears that these measures, taken in conjunction with the revised plans, address the concerns raised by those commenting on the original exemption application and indicate that the proposed exemption project is in the public interest.

Notice of the exemption application was published in accordance with Section 408 of the ESA and the Commission's regulations and comments were requested from interested Federal and State agencies including the U.S. Fish and Wildlife Service and the State Fish and Wildlife Agency. All comments, protests and petitions to intervene that were filed have been considered. No agency has any objection relevant to issuance of this exemption.

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If FICI's license and exemption proposals are substantially identical. Because of the action taken on the exemption application, the application for license is dismissed in Ordering paragraph (B) below.

<sup>2/</sup> Pub. Law 16-294, 94 Stat. 611. (1980). Section 408 of the EBA amends inter alia. Sections 405 and 408 of the Public Utility Regulatory Policies Act of 1978 (16 U.S.C. \$52705 and 2708)

<sup>2/</sup> Authority to act on this matter is delegated to the Deputy Director, Office of Electric Power Regulation, under \$375.308 of the Commission's regulations, 18 C.F.R. \$375.308 (1952). This order may be appealed to the Commission by any party within 30 days of its issuance pursuant to Rule 1902, 18 C.F.R. \$385.1902, 47 Fed. Reg. 19047 (1982). Filing an appeal and final Commission action on that appeal are prerequisites for filing an application for rehearing as provided in Section 313(a) of the Act. Filing an appeal does not operate as a stay of the effective date of this order or of any other date specified in this order, except as specifically directed by the Commission.

## Project Description

The proposed project as described in the March 15, 1963, amendment to the exemption application originally filed on April 20, 1981, would be located on the Winnipesaukee River, in Merrimack County, New Hampshire and would consist of: (1) an existing 27-foot-high concrete gravity dam known as the Stevens Dam and designated as No. 67.05 by the New Hampshire Water Resources Board; (2) an existing one acre reservoir with a normal water surface elevation of 315.28 feet M.S.L.; (3) a proposed 740-foot-long penstock beginning at the stevens Dam and running along the south bank. At the northwest corner of the south Stevens Mills building the penstack would connect to (4) an existing 420-foot-long penstock to: (5) the existing River Bend powerhouse with new units having a total installed capacity of 1,600 kW; (6) an existing 150-footlong penstors at the Stevens Hill Dan connected to the existing How Street powerhouse at the north river bank containing turbine gunerators with a total rated capacity of 340 kW; (7) two transmission lines; and (H) appurtenant works.

Standard Article 2, included in this exemption, requires compliance with any terms and conditions that Federal or State fish and wildlife agencies have determined appropriate to prevent loss of, or damage to, fish, and wildlife resources. The terms and conditions referred to in Article 2 are contained in any letters of comment by these agencies which have been forwarded FICI in conjunction with this exemption.

Should fitt contest any terms or conditions that were proposed by Federal or State agencies in their letters of comment as being outside the scope of Article 2, the Commission shall determine whether the disputed terms or conditions are outside the scope of Article 2.

Hased on the terms and conditions required by Federal and State fish and wildlife agencies, the environmental information in the application for exemption, other public comments, and staff's independent analysis, issuance of this order is not a major Federal action significantly affecting the quality of the human environment.

## It is orcered that:

(A) Stevens Hills Project No. 3760-001 as described and designated in Franklin Industrial Complex's application filed on April 20, 1981, and amended on March 15, 1983, is exempted from all of the requirements of Part I of the Federal Power Act, including licensing, subject to the standard articles in 54,106, of the Commission's regulations attached hereto as Fore E-2, 18 C.Y.R. \$4.106 45 Fud. Rey. 76115 (November 18, 1980), and the following Special Articles

\$ 1600 Stevens mill

\$ 250 km - Today

Article 6. The Exemptee shall, in consultation with the New Hempshire State Historic Preservation Officer (SHPO), and prior to any construction that will impact any structural components of the Franklin Palls Historic District, implement the following measures to avoid or mitigate impacts to the district from the project: (1) project construction shall not include the demolities of any historic building within the district; (2) the new penstock in the Stevens Mill powerhouse will be constructed so as to exit the west wall of the building in a manner similar to that of the existing penatock on the east side; (3) the Secretary of the Interior's Standards for Historic Preservation Projects shall be adhered to in all exterior rehabilitation and restoration work at the River Bend, Stevens Hill, and Bow Street hydroelectric stations, in repairs and any necessary rehabilitation or restoration of Stevens Mill Dam and existing penstock, and in the construction of new penstock; (4) the existing penstock and the internal equipment of the River Bend, Stevens Mill, and Row Street hydroelectric stations will be assessed to determine their historical significance, and will be documented in a report according to the standards of the Historic American Engineering Record of the U.S. Department of the Interior if it is determined that such equipment or penstock is significant and will be impacted by the project; (5) the number and location of dry hydrants or other fire protection measures that will be necessary in the project vicinity for the historic district will be approved by the Pire Chief of the City of Pranklin; (6) Riprap will be placed on the side of the island nearest the River Rend Mill to prevent excessive erosion from the tailwater of the River Bend station. The Exemptee shall make funds available in a reasonable amount for the implementation of these measures as required. If any previously unrecorded archeological or historical sites are discovered during the course of construction or development of any project works or other facilities at the project, construction ectivity in the vicinity shall be halted, a quallified archeologist shall be consulted to determine the significance of the sites, and the Exemptee shall consult with the SHPO to develop and implement a mitigation plan for the protection of significant archeological or historical resources.

(B) The license application filed on November 9, 1980, by Pranklin Industrial Complex, Inc. for Project No. 3760-000 is

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Lawrence R. Anderson Director, Office of Electric Power Regulation Any exemption from licensing granted under this subpart for standard terms and conditions of exemption from licensing.

- (a) Article 1. The Commission reserves the right to conduct investigations under sections 4(g), 306, 307, and 311 of the Pederal Power Act with respect to any acts, complaints, facts, conditions, practices, or other natters related to the construction, operation, or maintanance of the exempt project. If any term or condition of the exemption is violated, the Commission may revoke the exemption, issue a suitable order under section 4(g) of the Pederal Power Act, or take appropriate action for enforcement, forfeiture, or panelties under Part III of the Pederal Power Act.
- (b) Article 2. The construction, operation, and maintenance of the exempt project must comply with any terms and conditions that any Federal or state fish and wildlife agencies have detarmined are appropriate to prevent loss of, or damage to, fish or wildlife resources or otherwise to carry out the purposes of the Fish and Wildlife Coordination Act, as specified in Exhibit m of the application for exemption from licensing or in the comments submitted in response to the notice of the exemption application.
- (c) Article 1. The Commission may accept a license application for exemption within two years of the exemption application.

  (c) Article 1. The Commission may accept a license application by any qualified license applicant and revoke this exemption:

  (a) Article 1. The Commission may accept a license application by any qualified license application of accept a license application is revoked, the Commission will now accept a subsect application for exemption within two years of the removed.

- (d) Article 4. This exemption is subject to the navigation able waters of the United States if the project is located on ;
- (c) Article 5. This exemption does not occale any right to use or occupy any Federal lands that may be necessary for the development or operation of the project. Any right to use or or occupy any Federal lands for those purposes must be obtained from the administering Federal land agencies. The Commission may accept a license application by any qualified license applicant and revoke this exemption, if any necessary right to use or occupy for from the data on which this exemption was granted.

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